

PORTFOLIO ADDITIONAL ESTIMATES STATEMENTS
2022–23

APPROPRIATION BILL (NO. 3) 2022–2023
AND
APPROPRIATION BILL (NO. 4) 2022–2023

**EMPLOYMENT AND WORKPLACE RELATIONS
PORTFOLIO**

EXPLANATIONS OF ADDITIONAL ESTIMATES 2022–23

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The Department of Employment and Workplace Relations acknowledges the Traditional Custodians of country throughout Australia and their connections to land, sea and community. We pay our respects to their Elders past and present and extend that respect to all Aboriginal and Torres Strait Islander peoples today.



THE HON TONY BURKE MP

Minister for Employment and Workplace Relations
Minister for the Arts
Leader of the House

THE HON BRENDAN O'CONNOR MP

Minister for Skills and Training

Senator the Hon Sue Lines
President of the Senate
Australian Senate
Parliament House
CANBERRA ACT 2600

The Hon Milton Dick MP
Speaker
House of Representatives
Parliament House
CANBERRA ACT 2600

Dear President

Dear Mr Speaker

We hereby submit these Portfolio Additional Estimates Statements 2022–23 in support of the additional appropriations sought for the Employment and Workplace Relations Portfolio, through Appropriation Bill (No. 3) 2022–2023 and Appropriation Bill (No.4) 2022–2023.

These statements have been developed, and are submitted to the Parliament, as a statement on the funding requirements being sought for the Portfolio.

We present these statements by virtue of our ministerial responsibility for accountability to the Parliament and, through it, the public.

Yours sincerely



TONY BURKE



BRENDAN O'CONNOR

Abbreviations and conventions

The following notations may be used:

NEC/nec	not elsewhere classified
-	nil
..	not zero, but rounded to zero
na	not applicable (unless otherwise specified)
nfp	not for publication
\$m	\$ million

Figures in tables and in the text may be rounded. Figures in text are generally rounded to one decimal place, whereas figures in tables are generally rounded to the nearest thousand. Discrepancies in tables between totals and sums of components are due to rounding.

Enquiries

Should you have any enquiries regarding this publication please contact the Chief Financial Officer in the Department of Employment and Workplace Relations on 1300 488 064.

A copy of this document can be located on the Australian Government Budget website at: www.budget.gov.au.

**User guide
to the
Portfolio Additional Estimates
Statements**

User guide

The purpose of the 2022–23 Portfolio Additional Estimates Statements (PAES) is to inform Senators, Members of Parliament and the public of the proposed allocation of additional resources to government outcomes by entities within the portfolio.

The PAES facilitate understanding of the proposed appropriations in Appropriation Bill (No. 3) 2022–2023 and Appropriation Bill (No. 4) 2022–2023. In this sense, the PAES is declared by the Appropriation Acts to be a ‘relevant document’ to the interpretation of the Acts according to section 15AB of the *Acts Interpretation Act 1901*.

Appropriation Bill (No. 3) 2022–2023, which follows on from *Appropriation Act (No. 1) 2022–2023* tabled at Budget, will provide additional expenditure authority for the ordinary annual services of government in respect of the 2022–2023 financial year.

Appropriation Bill (No. 4) 2022–2023, which follows on from *Appropriation Act (No. 2) 2022–2023* tabled at Budget, will provide additional expenditure authority in respect of the 2022–2023 financial year for capital works and services, payments to or for the states, territories and local government authorities, and new administered outcomes not authorised in specific legislation.

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**Department of Employment
and Workplace Relations**

**Additional Estimates
Statements**

Department of Employment and Workplace Relations

Overview of additional appropriations

The Department of Employment and Workplace Relations (the department) supports people to have safe, secure and well-paid work with the skills for a sustainable future.

The department supports its Ministers through expert, evidence-based policy advice and through the design and delivery of quality and sustainable policies and programs. We work to support people into safe, secure and well-paid work that meets the needs of employees, employers, and industry. The department jointly stewards the skills and training sector with the states and territories and works in close partnership with unions, employers, industry experts and training providers to deliver high quality skills for all Australians.

We contribute to efforts across government to foster a resilient, innovative, and inclusive labour market including priority performs under the National Agreement on Closing the Gap, supporting the transformation of the economy to net zero emissions, supporting the care sector and building sovereign capability including defence skills.

The 2022–23 Portfolio Additional Estimates Statements (PAES) includes initiatives across employment, skills and workplace relations that deliver on the Government’s agenda to support people to have the skills and opportunities to participate in safe, secure and well-paid work, so that no one is left behind.

Additional funding is appropriated to the department through Appropriation Bill (No. 3). Details of 2022–23 additional estimates and variations are provided in Table 1.2. The department does not require additional appropriations through Appropriation Bill (No. 4).

This PAES complements the Employment and Workplace Relations 2023–24 Portfolio Budget Statements, which includes further information regarding new initiatives and the department’s strategic direction.

Entity measures table

Table 1.1 summarises new Government measures taken since the 2022–23 October Budget. The table is split into receipt and payment measures, with the affected program identified.

Table 1.1: Department of Employment and Workplace Relations 2022–23 additional estimates measures

	Program	2022-23 \$'000	2023-24 \$'000	2024-25 \$'000	2025-26 \$'000
Receipt measures					
Improving the Administration of Student Loans (a)(b)	2.2				
Administered receipt		(423)	(423)	(426)	(428)
Departmental receipt		-	-	-	-
Total		(423)	(423)	(426)	(428)
Total receipt measures					
Administered		(423)	(423)	(426)	(428)
Departmental		-	-	-	-
Total		(423)	(423)	(426)	(428)
Payment measures					
Employment and Workplace Relations – reprioritisation (c)	1.1, 2.1				
Administered payment		(16,615)	(36,456)	(47,575)	(48,264)
Departmental payment		(322)	55	-	-
Total		(16,937)	(36,401)	(47,575)	(48,264)
Boosting Employment Support (d)	1.1				
Administered payment		3,825	12,976	(1,221)	464
Departmental payment		730	5,238	3,217	296
Total		4,555	18,214	1,996	760
Enhancing Pacific Engagement (e)(f)	1.1				
Administered payment		(1,429)	(11,949)	(14,683)	(13,587)
Departmental payment		-	48,887	42,464	53,692
Total		(1,429)	36,938	27,781	40,105

Table 1.1: Department of Employment and Workplace Relations 2022–23 additional estimates measures (continued)

	Program	2022-23 \$'000	2023-24 \$'000	2024-25 \$'000	2025-26 \$'000
Visa and Migration System (g)(h)	1.1				
Administered payment		294	2,899	2,982	1,675
Departmental payment		96	-	-	-
Total		390	2,899	2,982	1,675
Targeted Support for Apprenticeships (i)	2.1				
Administered payment		-	1,553	9,198	(4,757)
Departmental payment		2,673	23,578	8,922	6,790
Total		2,673	25,131	18,120	2,033
Improving the Administration of Student Loans (j)(k)(l)(m)	2.2				
Administered payment		-	-	-	-
Departmental payment		-	13,666	18,719	4,670
Total		-	13,666	18,719	4,670
Total payment measures					
Administered		(13,925)	(30,977)	(51,299)	(64,469)
Departmental		3,177	91,424	73,322	65,448
Total		(10,748)	60,447	22,023	979

Prepared on a Government Financial Statistics (Underlying Cash) basis.

Figures displayed as a negative (-) represent a decrease in funds and a positive (+) represent an increase in funds.

(a) This measure can also be found in the payment measures section.

(b) This measure has a 2026–27 Administered receipt impact of -\$0.430 million.

(c) This measure has a 2026–27 Administered payment impact of -\$47.919 million.

(d) This measure has a 2026–27 Administered payment impact of \$0.166 million and a Departmental payment impact of \$0.022 million, with a total impact of \$0.188 million.

(e) The lead entity for measure titled *Enhancing Pacific Engagement* is the Department of Foreign Affairs and Trade. The full measure description and package details appear in Budget Paper No. 2 under the Foreign Affairs and Trade portfolio.

(f) This measure has a 2026–27 Administered payment impact of -\$3.102 million and a Departmental payment impact of \$66.393 million, with a total impact of \$63.291 million.

(g) The lead entity for measure titled *Visa and Migration System* is the Department of Home Affairs. The full measure description and package details appear in Budget Paper No. 2 under the Home Affairs portfolio.

(h) This measure has a 2026–27 Administered payment impact of \$0.825 million.

(i) This measure has a 2026–27 Administered payment impact of -\$0.283 million and a Departmental payment impact of \$6.658 million, with a total impact of \$6.375 million.

(j) This measure also includes a decision taken but not yet announced in the October 2022–23 Budget, with the following impact: 2023–24 \$1.722 million and 2024–25 \$0.868 million.

(k) Including \$9.916 million and \$13.251 million in capital funding in 2023–24 and 2024–25 respectively.

(l) This measure has a 2026–27 Departmental payment impact of \$4.711 million.

(m) This measure can also be found in the receipt measures section.

Additional estimates and variations

The following table details the changes to the resourcing for the department at Additional Estimates, by outcome. The following table details the estimates and variations resulting from new measures and any other variations (if applicable) since the 2022–23 October Budget in Appropriation Bills (No. 3 and No. 4).

Table 1.2: Additional estimates and variations to outcomes from measures and other variations

	Program	2022-23 \$'000	2023-24 \$'000	2024-25 \$'000	2025-26 \$'000
Outcome 1					
Administered					
Annual appropriations					
Boosting Employment Support Employment and Workplace Relations – reprioritisation	1.1	3,825	12,976	(1,221)	464
Enhancing Pacific Engagement Visa and Migration System	1.1	-	(25,829)	(35,376)	(36,952)
	1.1	(1,429)	(11,949)	(14,683)	(13,587)
	1.1	294	2,899	2,982	1,675
Changes in Parameters					
(net increase)	1.1	17,432	59,204	92,808	104,767
(net decrease)	1.1	(961)	(19,194)	(12,715)	(2,985)
Other Variations					
(net increase)	1.1	61,574	2,270	7,758	9,408
(net decrease)	1.1	(178,820)	(197,612)	(4,848)	(18,024)
Net impact on appropriations for Outcome 1 (administered)		(98,085)	(177,235)	34,705	44,766
Outcome 1					
Departmental					
Annual appropriations					
Boosting Employment Support Employment and Workplace Relations – reprioritisation	1.1	730	5,238	3,217	296
Enhancing Pacific Engagement Visa and Migration System	1.1	-	262	-	-
	1.1	-	48,887	42,464	53,692
	1.1	96	-	-	-
Changes in Parameters					
(net increase)		-	-	-	-
(net decrease)		-	-	-	-
Other Variations					
(net increase)	1.1	1,587	188	191	192
(net decrease)		-	-	-	-
Net impact on appropriations for Outcome 1 (departmental)		2,413	54,575	45,872	54,180
Total net impact on appropriations for Outcome 1		(95,672)	(122,660)	80,577	98,946

Table 1.2: Additional estimates and variations to outcomes from measures and other variations (continued)

	Program	2022-23 \$'000	2023-24 \$'000	2024-25 \$'000	2025-26 \$'000
Outcome 2					
Administered					
Annual appropriations					
Employment and Workplace Relations – reprioritisation	2.1	(16,615)	(10,627)	(12,199)	(11,312)
Targeted Support for Apprenticeships	2.1	-	1,553	9,198	(4,757)
Movement of Funds					
(net increase)	2.1	-	31,875	6,793	4,793
(net decrease)	2.1	(43,461)	-	-	-
Changes in Parameters					
(net increase)	2.1	915	7,092	10,572	7,758
(net decrease)		-	-	-	-
Other Variations					
(net increase)	2.1	994,934	184,055	61,330	80,303
(net decrease)	2.1	(36,185)	(30,879)	-	-
Special appropriations (including Special Accounts)					
Changes in Parameters					
(net increase)	2.2	529	2,222	3,594	3,403
(net decrease)	2.2	(3)	(9)	(319)	(192)
Other Variations					
(net increase)	2.2	5,916	12,536	12,475	11,490
(net decrease)	2.2	(76,724)	(159,102)	(150,201)	(142,242)
Net impact on appropriations for Outcome 2 (administered)					
		829,306	38,716	(58,757)	(50,756)
Outcome 2 Departmental					
Annual appropriations					
Employment and Workplace Relations – reprioritisation	2.1	(322)	(207)	-	-
Improving the Administration of Student Loans	2.2	-	13,666	18,719	4,670
Targeted Support for Apprenticeships	2.1	2,673	23,578	8,922	6,790
Other Variations					
(net increase)	2.1	5,395	-	-	-
(net decrease)	2.1	(5,395)	-	-	-
Net impact on appropriations for Outcome 2 (departmental)					
		2,351	37,037	27,641	11,460
Total net impact on appropriations for Outcome 2					
		831,657	75,753	(31,116)	(39,296)

Table 1.2: Additional estimates and variations to outcomes from measures and other variations (continued)

	Program	2022-23 \$'000	2023-24 \$'000	2024-25 \$'000	2025-26 \$'000
Outcome 3					
Administered					
Annual appropriations					
Other Variations					
(net increase)	3.1	113	15,234	-	-
(net decrease)	3.1	-	-	-	-
Special appropriations					
Other Variations					
(net increase)	3.1, 3.2	64,615	108,057	72,590	41,811
(net decrease)	3.1, 3.2	(785)	-	-	-
Net impact on appropriations for Outcome 3 (administered)		63,943	123,291	72,590	41,811
Outcome 3					
Departmental					
Annual appropriations					
(net increase)		-	-	-	-
(net decrease)		-	-	-	-
Net impact on appropriations for Outcome 3 (departmental)		-	-	-	-
Total net impact on appropriations for Outcome 3		63,943	123,291	72,590	41,811

Breakdown of additional estimates by appropriation bill

The following tables detail the Additional Estimates sought for the Department of Employment and Workplace Relations through Appropriation Bills (No. 3 and No. 4).

Table 1.3: Appropriation Bill (No. 3) 2022–2023

	2021-22 Available	2022-23 Budget	2022-23 Revised	Additional Estimates	Additional Estimates Reduction
	\$'000	\$'000	\$'000	\$'000	\$'000
Administered items					
Outcome 1					
Foster a productive and competitive labour market through policies and programs that assist job seekers into work, including secure work, and meet employer and industry needs (a)	614,080	1,650,007	1,722,549	72,542	-
Outcome 2					
Promote growth in economic productivity and social wellbeing through access to quality skills and training	379,100	3,332,272	4,231,860	995,849	(96,261)
Outcome 3					
Facilitate jobs growth, including secure work through policies and programs that promote fair, productive and safe workplaces	14,387	54,191	54,304	113	-
Total administered	1,007,567	5,036,470	6,008,713	1,068,504	(96,261)

Table 1.3: Appropriation Bill (No. 3) 2022–2023 (continued)

	2021-22 Available	2022-23 Budget	2022-23 Revised	Additional Estimates	Additional Estimates Reduction
	\$'000	\$'000	\$'000	\$'000	\$'000
Departmental programs					
Outcome 1					
Foster a productive and competitive labour market through policies and programs that assist job seekers into work, including secure work, and meet employer and industry needs	185,647	403,382	405,795	2,413	-
Outcome 2					
Promote growth in economic productivity and social wellbeing through access to quality skills and training	14,592	268,856	276,924	8,068	-
Outcome 3					
Facilitate jobs growth, including secure work through policies and programs that promote fair, productive and safe workplaces (b)	4,073	63,567	63,567	-	-
Total departmental	204,312	735,805	746,286	10,481	-
Total administered and departmental	1,211,879	5,772,275	6,754,999	1,078,985	(96,261)

Note: 2021–22 available appropriation is included to allow a comparison of this year's appropriation with what was made available for use in the previous year.

Departmental capital budgets (DCBs) are appropriated through Appropriation Acts (No. 1,3,5). They form part of ordinary annual services and are not separately identified in the Appropriation Acts. The 2022–23 Additional Estimates Appropriation Bill (No. 3) included a DCB component of \$84.029 million for 2022–23 Revised and \$8.402 million for Additional Estimates columns.

(a) The 2022–23 Budget includes an additional appropriation of \$10.583 million transferred to the department from the Department of Foreign Affairs and Trade under section 75 of the *Public Governance, Performance and Accountability Act 2013* (PGPA Act) and excludes \$181.210 million subject to administrative quarantine.

(b) The 2022–23 budget excludes \$0.149 million subject to administrative quarantine by Finance or withheld under section 51 of the PGPA Act.

Table 1.4: Appropriation Bill (No. 4) 2022–2023

The department is not receiving appropriations through Appropriation Bill (No. 4) therefore Table 1.4 is not presented.

Portfolio glossary

Term	Meaning
Accrual accounting	System of accounting where items are brought to account and included in the financial statements as they are earned or incurred, rather than as they are received or paid.
Additional Estimates	Where amounts appropriated at Budget time are insufficient, Parliament may appropriate more funds to portfolios through the Additional Estimates Acts.
Additional Estimates Bills or Acts	These are Appropriation Bills (No. 3 and No. 4), and a separate Bill for the Parliamentary Departments [Appropriations (Parliamentary Departments) Bill (No. 2)]. These Bills are introduced into Parliament sometime after the Budget Bills.
Administered items	Expenses, revenues, assets or liabilities managed by agencies on behalf of the Commonwealth. Agencies do not control administered items. Administered expenses include grants, subsidies and benefits. In many cases, administered expenses fund the delivery of third-party outputs.
Appropriation	An authorisation by Parliament to spend moneys from the Consolidated Revenue Fund for a particular purpose.
Annual Appropriation	Two Appropriation Bills are introduced into Parliament in May and comprise the Budget for the financial year beginning 1 July. Further Bills are introduced later in the financial year as part of the additional estimates. Parliamentary departments have their own appropriations.
Assets	Assets are physical objects and legal rights it is expected will provide benefits in the future or alternatively items of value owned by an agency.
Budget measure	A decision by the Cabinet or ministers that has resulted in a cost or savings to outlays.
Capital expenditure	Expenditure by an agency on capital projects, for example purchasing a building.
Consolidated Revenue Fund	Section 81 of the Constitution stipulates that all revenue raised, or money received by the Commonwealth forms the one Consolidated Revenue Fund (CRF). The CRF is not a bank account. The Official Public Account reflects most of the operations of the CRF.
Departmental items	Assets, liabilities, revenues, and expenses that are controlled by the agency in providing its outputs. Departmental items would generally include computers, plant and equipment assets used by agencies in providing goods and services and most employee expenses, supplier costs and other administrative expenses incurred.
Depreciation	Apportionment of an asset's capital value as an expense over its estimated useful life to take account of normal usage, obsolescence, or the passage of time.
Equity or net assets	Residual interest in the assets of an entity after deduction of its liabilities.

Term	Meaning
Expenses	Total value of all of the resources consumed in producing goods and services or the loss of future economic benefits in the form of reductions in assets or increases in liabilities of an entity.
Fair value	Valuation methodology: The amount for which an asset could be exchanged, or a liability settled, between knowledgeable and willing parties in an arm's length transaction. The fair value can be affected by the conditions of the sale, market conditions and the intentions of the asset holder.
Forward estimates	A system of rolling three-year financial estimates. After the budget is passed, the first year of the forward estimates becomes the base for the next year's budget bid, and another out-year is added to the forward estimates.
Liabilities	Liabilities represent amounts owing on goods or services that have been received but not yet paid for. A liability shows the future commitment of an agency's assets.
Net annotated appropriation	Section 74 Receipts, also known as net annotated appropriations, are a form of appropriation which allows a department access to certain money it receives in payment of services. These monies are known as s74 Receipts, reflecting their authority under s74 of the PGPA Act.
Official Public Account	The Australian Government maintains a group of bank accounts at the Reserve Bank of Australia, known as the Official Public Account (OPA), the aggregate balance of which represents its daily cash position.
Operating result	Equals revenue less expenses.
Outcomes	The Government's objectives in each portfolio area. Outcomes are desired results, impacts or consequences for the Australian community as influenced by the actions of the Australian Government. Actual outcomes are assessments of the end-results or impacts actually achieved.
Portfolio Additional Estimates Statements	Statements prepared by portfolios to explain the Additional Estimates (AEs) Appropriation Bill (No. 3 and No. 4).
Portfolio Budget Statements	Statements prepared by portfolios to explain the budget appropriations in terms of outcomes.
<i>Public Governance, Performance and Accountability Act 2013</i>	The <i>Public Governance, Performance and Accountability Act 2013</i> (PGPA Act) replaced the <i>Financial Management and Accountability (FMA) Act 1997</i> and the <i>Commonwealth Authorities and Companies (CAC) Act 1997</i> as of 1 July 2014.
Receipts	The total or gross amount received by the Australian Government. Each receipt item is either revenue, an offset within outlays, or a financing transaction. Receipts include taxes, interest, charges for goods and services, borrowings and Government Business Enterprise (GBE) dividends received.
Revenue	Total value of resources earned or received to cover the production of goods and services.
Section 74 Receipts	See net annotated appropriation.

Term	Meaning
Special Account	Balances existing within the Consolidated Revenue Fund (CFR) that are supported by standing appropriations (PGPA Act, s78 and s80). Special accounts allow money in the CRF to be acknowledged as set-aside (hypothecated) for a particular purpose. Amounts credited to a Special Account may only be spent for the purposes of the Special Account. Special accounts can only be established by a written determination of the Finance Minister (s78 of the PGPA Act) or through an Act of Parliament (referred to in s80 of the PGPA Act).
Special Appropriations (including Standing Appropriations)	An amount of money appropriated by a particular Act of Parliament for a specific purpose and number of years. For special appropriations the authority to withdraw funds from the Consolidated Revenue Fund does not generally cease at the end of the financial year. Standing appropriations are a sub category consisting of ongoing special appropriations - the amount appropriated will depend on circumstances specified in the legislation.

Portfolio acronyms

Term	Definition
AASB	Australian Accounting Standards Board
AAT	Administrative Appeals Tribunal
ABS	Australian Bureau of Statistics
AC	Companion of the Order of Australia
ACB	Administrated Capital Budget
ACSF	Australian Core Skills Framework
ARC Act	<i>Asbestos-related Claims (Management of Commonwealth Liabilities) Act 2005</i>
ASEA	Asbestos Safety and Eradication Agency
ASQA	Australian Skills Quality Authority
BAC	Boosting Apprenticeship Commencements
CBMS	Central Budget Management System
CDAB	Collection Development and Acquisition Budget
COPE	Commonwealth own-purpose expense
CRF	Consolidated Revenue Fund
CRICOS	Commonwealth Register of Institutions and Courses for Overseas Students
DCB	Departmental Capital Budget
DEWR	Department of Employment and Workplace Relations
DLSF	Digital Literacy Skills Framework
ELICOS	English Language Intensive Courses for Overseas Students
FEG	Fair Entitlements Guarantee
FWA	<i>Fair Work Act 2009</i>
FWC	Fair Work Commission
FWO	Office of the Fair Work Ombudsman
GST	Goods and Services Tax
IGA	Intergovernmental Agreement for Regulatory and Operational Reform in Occupational Health and Safety
JSA	Jobs and Skills Australia
Low SES	Low socio-economic status
MYEFO	Mid-Year Economic and Fiscal Outlook
NCI	National Careers Institute
NEIS	New Enterprise Incentive Scheme
NSC	National Skills Commission

Term	Definition
NVR Act	<i>National Vocational Education and Training Regulator Act 2011</i>
OHS(MI) Act	<i>Occupational Health and Safety (Maritime Industry) Act 1993</i>
OPA	Official Public Account
PAES	Portfolio Additional Estimates Statements
PALM	Pacific Australian Labour Mobility
PBS	Portfolio Budget Statements
PGPA Act	<i>Public Governance, Performance and Accountability Act 2013</i>
PICS	Parliamentary Business Resources Scheme
ROC	Registered Organisations Commission
ROU	Right of use
Seacare Authority	Seafarers Safety, Rehabilitation and Compensation Authority
Seafarers Act	<i>Seafarers Rehabilitation and Compensation Act 1992</i>
SEA	Self Employment Assistance
SEE	Skills for Education and Employment
SOETM	Services for Other Entities and Trust Moneys
SRC Act	<i>Safety, Rehabilitation and Compensation Act 1988</i>
SRCC	Safety, Rehabilitation and Compensation Commission
STEM	Science, Technology, Engineering and Mathematics
SWA	Safe Work Australia
TRA	Trades Recognition Australia
TtW	Transition to Work
USI	Unique Student Identifier
VET	Vocational Education and Training
VET FEE-HELP	Former loans scheme for VET students
VSL	VET Student Loans
WHS	Work health and safety
WHS Act	<i>Work Health and Safety Act 2001</i>